

# ACBSCT Update on Medicare Reimbursement Initiatives

## September 2016



### Reimbursement Recommendations

#### Recommendation 11 (2010)

ACBSCT recommends to the Secretary that Medicare reimburse for the acquisition of blood, marrow and cord blood products for hematopoietic transplantation on a cost basis similar to how reimbursement is made for graft acquisition in solid organ transplantation.

#### Recommendation 27 (2015)

The ACBSCT recommends that the Secretary encourage the Centers for Medicare & Medicaid Services (CMS) to reimburse for the acquisition of blood stem cells, bone marrow, or umbilical cord blood products for hematopoietic stem cell transplant on a cost basis, consistent with CMS guidelines for solid organ transplants



# Payer Coverage Analysis Summary

#### Medicare

- Coverage info is public
- Coverage limited, lags science
- •Inadequate reimbursement

#### Medicaid

- Coverage rules complex, not public
- Each state is different
- Inadequate reimbursement (in most states)
- Search/donor not well covered
- Often mimics
   Medicare coverage

#### Fully Insured

- Most coverage info is public
- Best end-to-end coverage
- Most indications covered
- Travel/Lodging benefits
- Best reimbursement

#### Self-Insured

- Coverage info not public
- Consultants & TPA's drive plan design (not payers)
- Limited coverage for search/travel
- •High out-of-pocket costs
- Lots of regulatory pressures

#### Individual\*

- Public information limited, often wrong
- •Limited coverage for search/travel
- •High out-of-pocket costs
- •Often does not use FLTC network









\* Last year = Q1 2014-Q1 2015



last

year

On and off exchange

http://www.statista.com/statistics/245626/projected-average-annual-growth-in-medicare-enrollment/

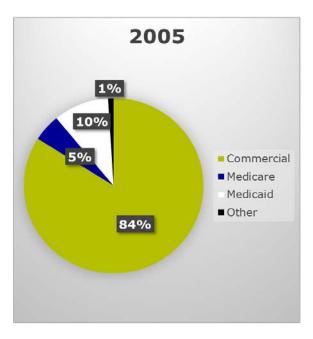


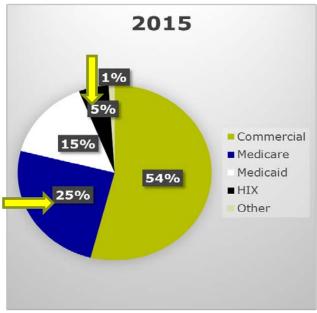


# Shift in Transplant Center Payer Mix

Adult HCT Programs, NMDP data

#### Medicare growth due to increased ability to transplant older patients









### Observations on The Landscape

#### Commercial payers

- Reimbursement based on negotiated case rate basis
- Presence of contracting networks standardizes coverage and reimbursement, e.g. Optum, Alliance
- Ancillary costs are responsibility of transplant center within the case rate
- Reinsurance and third party administrators further scrutinizes coverage and reimbursement in many cases

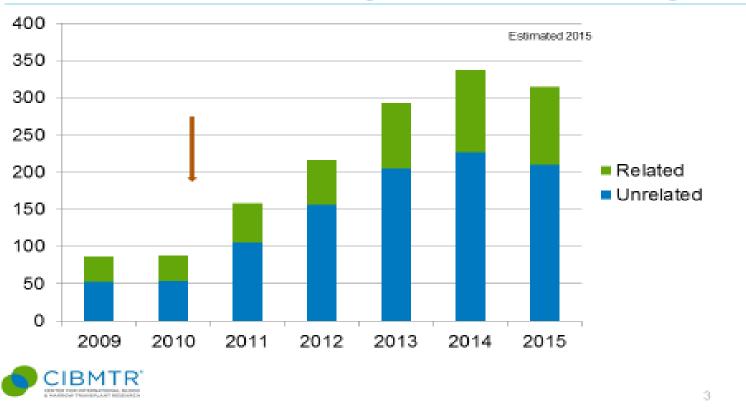
#### Government payers

- DRG or APC based reimbursement for Medicare
- Case rate or deep discount to fee for service for Medicaid
- No ability to pass on ancillary costs



## MDS CED Expands Access

### What if you remove insurance barriers? HCT in US for MDS over age 65 and CMS coverage







## CMS Covering More Indications with CED

- Expansion of national coverage for allogeneic HCT for patients within context of a CED
  - Multiple myeloma
  - Myelofibrosis
  - Sickle Cell Disease
- Other allogeneic indications covered by Medicare
  - Leukemia, leukemia in remission or aplastic anemia
  - Severe combined immunodeficiency disease (SCID) and Wiskott-Aldrich syndrome
  - Myelodysplastic Syndromes (MDS) under a CED



## Medicare: Inadequate Reimbursement

#### Inpatient (IPPS) Payment Base, FY17:

- MS-DRG 014: Allogeneic: \$64,217\*
- MS-DRG 016: Auto w/ MCC/CC: \$33,679
- MS-DRG 017: Auto w/o MCC/CC: \$22,453

#### Outpatient (OPPS):

C-APC 5244, CY17 (proposed): \$15,267\*

\*Considered to be *inclusive* of donor search and acquisition costs.





# Hospitals Often Do Not Include Transplant Costs on Cost Reports

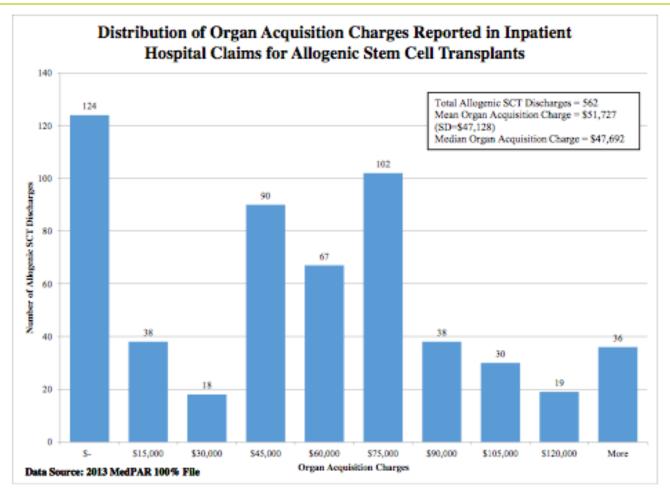
Data Year	2007	2012	2013	2014	2015
Total Allogeneic Transplants (MS-DRG 014)	329	752	957	801	924
% reporting 0819	38%	75%	72.8%	76%	79%
Median 0819 charges reported (w/o \$0 claims)	\$8,000	\$50,349	\$56,380	\$62,019	\$56,177
% reporting Donor codes	N/A	75%	73.1%	76%	71%

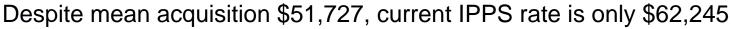
Despite improved reporting, discount in the CCR edit based on <u>blood</u> remains problematic





### Current Reimbursement Rates Fall Short







BE THE MATCH

## State-Specific Acquisition Costs Compared to IPPS Rate

State	Bone Marrow/PBSC	Remaining DRG Amount for Stay (BM)	Cord Blood	Remaining DRG Amount for Stay (CB)
CA	\$67,246	(\$5,001)	\$45,863	\$16,382
СО	\$46,659	\$15,586	\$70,364	(\$8,119)
GA	\$43,572	\$18,673	\$72,899	(\$10,654)
NC	\$43, 211	\$19,034	\$63,794	(\$1,549)
IL	\$43,743	\$18,502	\$59,353	\$2,892
ОН	\$48,150	\$14,095	\$67,906	(\$5,661)
MD	\$41,545	\$20,700	\$59,503	\$2,742
RI	\$41,164	\$21,081	\$83,785	(\$21,540)

Hospitals are deciding not to provide access to HCT to Medicare patients





# Treat BM/PBSC Donors Same as Kidney Donors in IPPS

- Living donor regulatory policy
  - Kidney acquisition (living donors) treated apart from the DRG and compensate the hospital for reasonable expenses (42 CFR § 412.100)
  - HCT acquisition accounted for within the DRG (Claims Processing Manual 90.3.3)
- Similar services
  - Tissue typing, donor evaluation, excising organ, operating room/ancillary services, preservation costs, registry costs, transportation, lab services



# Current IPPS Authority Would Permit Adopting Parallel Living Donor Policies

- Adapt the living kidney donor policy for HCT
  - Allow transplant centers to develop a standard reflecting the average cost associated with source
  - Acquisition costs billed from collecting entity
  - Transplant center keeps an itemized statements identifying the services furnished
  - Deduct acquisition charges for processing through the Pricer and pay on reasonable cost basis
- Need to maintain underlying DRG to support other hospital costs



# Historic HOPPS Reimbursement Provided Was Deterrent To Outpatient Use

- Transplants in Outpatient Setting
  - Not as common as Inpatient Setting
  - Allows some cancer patients to return home during treatment rather than face a lengthy hospital stay
- OPPS rate woefully underfunds transplant
  - APC 5281 payment is \$3,045.31 for all services
  - Mean cell acquisition costs of \$51,727
  - Loss on each transplant is substantial
  - Incentivizes the most expensive setting rather than the most efficient and effective

Solution: Reimburse cells separately under the HOPPS as well



## Proposed HOPPS Rule for 2017

- Outpatient HCT (CPT 38240) will be moved into a new Comprehensive Ambulatory Payment Classification (C-APC).
  - all of the costs submitted on an outpatient HCT claim to remain together and be averaged with other outpatient HCT claims, versus being diluted by other lower cost services in a broader, non-comprehensive APC.
- New payment for C-APC is proposed to be \$15,267.
  - Previous rate of \$3,015.
- Not a complete solution
  - Does not reflect the total acquisition costs
  - Or other costs of the procedure,
  - New C-APC methodology will allow for upward adjustment based on cost reporting practices.





## Proposed HOPPS Rule for 2017

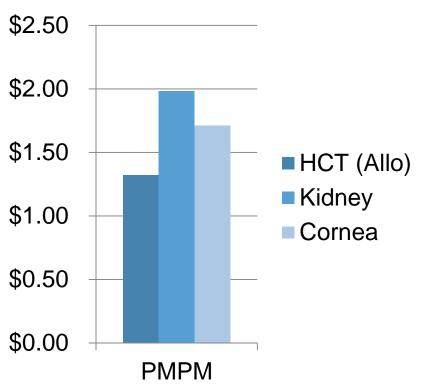
- New revenue code for tracking donor procurement and related charges is proposed – 112.50, "Allogeneic Stem Cell Acquisition".
  - Would replace a more general revenue code
  - Takes it out of blood products Cost to Charge Ratio (CCR) edit
  - Will provide clearer understanding of these costs and better adjust rates in the future.
  - Apply only to allogeneic HCT.
- Requires that acquisition charges to be reported in Field 42 on CMS Form 1450 (UB-04)
  - Allows CMS to assess the charges and gauge how well the C-APC payment reflects the costs of providing these services.
  - including NMDP fees, HLA typing, donor evaluation, collection of cells and other costs





# Impact on Patients Is Enormous; Impact on Medicare Will Be Small

PMPM Cost of Transplants for Patients 65+



# Estimated Number of Patients 65+ Accessing Transplants

